

LEEDS DISTRICT CONSULTATION SUB-COMMITTEE

MEETING TO BE HELD AT 2.00 PM ON MONDAY, 12 OCTOBER 2020
IN REMOTE MEETING – TO BE LIVESTREAMED HERE:
HTTPS://WWW.YOUTUBE.COM/CHANNEL/UCAZJNSGPQZZT41VIBN2
ZK9A/LIVE

AGENDA

1. OPEN FORUM

Open session for members of the public to ask a question, raise a concern or provide feedback.

- 2. APOLOGIES FOR ABSENCE
- 3. DECLARATIONS OF DISCLOSABLE PECUNIARY INTERESTS Transport Committee Members only.
- 4. EXEMPT INFORMATION POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC
- 5. MINUTES OF THE MEETING HELD ON 14 OCTOBER (Pages 1 6)
- 6. MINUTES OF THE JOINT DCSC MEETING HELD ON 17 JULY (Pages 7 10)
- 7. CHAIR'S UPDATE
- 8. INFORMATION REPORT (Pages 11 16)
- 9. OPERATOR UPDATES
- 10. WORKSHOP SESSION CARBON REDUCTION PATHWAYS

Signed:

Director, Transport Services West Yorkshire Combined Authority



MINUTES OF THE MEETING OF THE LEEDS DISTRICT CONSULTATION SUB-COMMITTEE HELD ON MONDAY, 14 OCTOBER 2019 AT COMMITTEE ROOM A, WELLINGTON HOUSE, LEEDS

Present:

Councillor Peter Carlill (Chair) Leeds City Council Mark Parry (Deputy Chair) Public Representative John Birkby (Public Representative) Public Representative Linda Bishop (Public Representative) Public Representative Howard Dews (Public Representative) Public Representative Peter Dixon (Public Representative) Public Representative Catherine Keighley (Public Public Representative Representative) Judith Rhodes (Public Representative) Public Representative David Brady Public Representative Bill Tymms (Public Representative) Public Representative Leslie Webb (Public Representative) Public Representative Clive Woods (Public Representative) **Public Representative**

In attendance:

Dave Pearson West Yorkshire Combined Authority
Andrew Hall Leeds City Council
Ben Kearns West Yorkshire Combined Authority

1. Open Forum

The Sub-Committee and member of the public in attendance were given the opportunity to raise any issues which were not covered on the agenda and the following comments were made:

- A member queried how the Combined Authority's aim to double patronage could be measured. The Sub-Committee was informed that patronage figures were available from 2016 and could be shared with members.
- A member expressed concern that the new ticket machines at Leeds station were hard to use and the touch screen was unresponsive which could disadvantage people with arthritis.
- That the bus stops outside Leeds station were small and had limited undercover areas – and may struggle to be suitable for increased patronage.

- A member of the public attended the meeting to ask about the
 possibility of re-opening Calverley and Rodley station. In a 2014
 report the Combined Authority explained that the re-opening
 Calverley and Rodley station would be re-assessed once Kirkstall
 Forge and Apperley Bridge had been completed and travel patterns
 assessed.
- In response the Sub-Committee was informed that in 2014 the Transport Committee longlisted stations for park & ride sites and that approved stations were still being worked on. Any work regarding the potential re-opening of extra sites, including the Calverley and Rodley site, would be kept under review.
- Members discussed the traffic flow around the corn exchange and whether the traffic light system could be better synchronised.
- Members also raised the congestion caused by the works on the headrow and the impact on bus reliability.
- Bus operators asked Leeds City Council to monitor the compliance of people carrying out roadworks as some were not providing bus operators with sufficient notice to plan diversions, or in some cases, providing notice but changing their plans without updating operators.

2. Apologies for Absence

Apologies for absence were received from Councillor Hall, Councillor Buckley, Cllr Groves, Kat Handy, Charlotte Davenport, Hazel Lee, Michael Leighton, Clare Mason and Brannoc Stevenson.

3. Declarations of Disclosable Pecuniary Interests

There were no pecuniary interests declared by members at the meeting.

4. Exempt Information - Possible exclusion of the press and public

There were no items requiring the exemption of the press and public.

5. Appointment of Deputy Chair

David Brady, the incumbent deputy chair, was standing down and the Sub-Committee was asked to consider which member should take on the role. Peter Dixon and Mark Parry put themselves forward and the Sub-Committee voted for Mark Parry as the new Deputy Chair.

Resolved: That Mark Parry be confirmed as the deputy chair.

6. Minutes of the meeting held on 4 February 2019

Resolved: That the minutes of the meeting held on the 4 February be

approved.

7. Chair's Update

Councillor Carlill introduced himself as the new Chair of the sub-committee and outlined some of the work underway the Leeds district which included the promotion of sustainable modes of transport such as cycling and walking.

8. Operator Updates

The Sub-Committee was provided with the following operator updates:

<u>First</u>

- Progress on mobile ticketing was now at 35%
- Nearly 200 new buses for key corridors and 9 electric buses
- The retrofit programme had been completed
- A post implementation review was underway following the September timetable changes to inform the December timetable changes

Members of the Sub-Committee had the following questions and comments following First's update:

- Members discussed the irregularity of the 33 and 34 bus after 9pm with customers facing up to 1 hour gaps between services. First committed to respond to Members of the Sub-Committee.
- A Member enquired about the increase in journey times to services from Yeadon on the timetables. In response the Sub-Committee was informed that journey times on the face of timetables had increased to account for congestion.
- First explained that Timetables need to be robust in order to ensure reliability and this might mean that journey times increase.
- Members discussed the impact of the Headrow on bus services including buses taking different routes into the bus station. First reported that these were interim measure to mitigate delays caused by the Headrow works and that First would look at further ways to address the Headrow.

Arriva

- Arriva reported that their fleet was compliant for the Leeds Clean Air Zone.
- Arriva re-confirmed their commitment to the Bus Alliance and the view that in order to increase patronage it would be necessary to increase service frequency and that accordingly Arriva would be doubling the frequency of some of their busier services.

Members of the Sub-Committee had the following questions and comments

following Arriva's update:

- A Member asked about the possibility of including Rothwell in the Leeds urban ticket. Arriva explained that it would be difficult to look at lowering fares on that route.
- A Member raised the concern that buses were being held up when entering Wakefield bus station due to traffic wanted to turn into shopping area. The Sub-Committee heard that this had been identified as an issue and would form part of a Transforming Cities Fund bid.
- The Sub-Committee discussed the provision of bus services to the airport as well as the high cost of fares. Arriva explained that Yorkshire Tiger operated the service on behalf of the Combined Authority and it would be for them to reconsider fares.
- Members also discussed the desire for an express service to run between the Airport and Bradford and members expressed their concern that the express service would cut out stops.

Transpennine

- Transpennine informed the Sub-Committee of several timetable changes as well as the role out of their new trains.
- Previous timetable changes were reported to be steady and would be re-assessed for the December changes.
- Transpennine outlined the need for the Transpennine Route Upgrade to provide increased capacity and resilience between Leeds and Manchester.

Members of the Sub-Committee had the following questions and comments following Transpennine's update:

 A member asked why Transpennine services stopped at Redcar and didn't continue to Saltburn. The Sub-Committee was informed that it was not feasible due to resources and it would cost £10 million to continue to Saltburn.

Northern

- Northern provided an update on a variety of services including the introduction of a Halifax to Hull train which would also provide cross Leeds connectivity.
- New trains on the Leeds to Skipton route as well as the Calder Valley line.
- Pacers would be retained into the new year as Northern's new trains were late from their suppliers.

Members of the Sub-Committee had the following questions and comments following Northern's update:

 Members asked about the unreliability of services to Manchester Airport. Northern explained that without any infrastructure improvements to the Castlefield corridor.

Resolved: That the operator updates and the Sub-Committee's feedback be noted.

9. Consultation Report - West Yorkshire Bus Alliance

The Sub-Committee was provided with a presentation regarding the Bus Alliance and made the following comments:

- Members expressed broad support for the aims of the Bus Alliance but raised concerns regarding the impact that traffic congestion could have on the aims of the alliance.
- Members discussed the importance of restricting car use in the city centre or the use of more bus lanes.
- Members questioned how the success of the Bus Alliance would be measured and were informed that as well as through patronage figures the success would also be monitored through a Transport Focus designed customer survey.

Resolved: That the presentation and the Sub Committee's feedback be noted.

10. Information Report

Member considered an information report which provided an update on matter relating to the Leeds district. Members of the Sub-Committee raised the following points:

- The possibility for the Combined Authority to become involved in the sale of bus companies.
- The importance of frequent reviews of the bus networks to improve to ensure that service remain in step with developments. The Sub-Committee was informed that work was ongoing to pre-empt major housing and office developments and take them into account when planning future routes / networks.
- That the bus network should be more legible for customers; with particular reference to passengers with disabilities – e.g. colourblindness.
- A Sub-Committee member queried the robustness of the consultation for LCWIPS. Members were informed that the first consultation was a targeted exercise to identify possible desire lines and that a wider consultation would follow in due course.

Resolved: That the information report and the Sub-Committee's feedback be

noted.

Agenda Item 6



MINUTES OF THE MEETING OF THE JOINT DISTRICT CONSULTATION SUB COMMITTEES HELD ON FRIDAY, 17 JULY 2020 AS A REMOTE MEETING

Present:

Christopher Allan (Public Representative) Bradford Anne Baldwin (Public Representative) Kirklees Bruce Bird (Public Representative) Kirklees

Councillor Martyn Bolt Kirklees Council
Councillor Peter Carlill Leeds City Council

Mark Denton (Public Representative) Kirklees

Councillor Kim Groves Leeds City Council
Councillor Miss Jo Hepworth Wakefield Council
Councillor James Homewood Kirklees Council

Andrew Jewsbury (Public Bradford

Representative)

Christopher Jones (Public Kirklees

Representative)

Shaun Jordan (Public Representative)

Mark Parry (Public Representative)

David Quarmby (Public Representative)

Kirklees

Kirklees

Keith Renshaw (Public Representative)

Bradford

Councillor Taj Salam Bradford Council

John Sheppard (Public Representative) Calderdale Brannoc Stevenson (Public Leeds

Representative)

Councillor Kevin Swift Wakefield Council

Geoff Wood (Public Representative) Calderdale

In attendance:

Andrew Bradley West Yorkshire Combined Authority
Helen Ellerton West Yorkshire Combined Authority

Graham Meiklejohn Trans Pennine Express

Dave Pearson West Yorkshire Combined Authority

Will Pearson First Group

Erica Ward West Yorkshire Combined Authority

Dwayne Wells Arriva Yorkshire

Ambrose White West Yorkshire Combined Authority
Janette Woodcock West Yorkshire Combined Authority

1. Councillor Groves' Opening Remarks

Cllr Groves Chair of Transport Committee welcomed everyone and said a lot had happened since the last face to face meetings in 2019 and the cancellation of the DCSC's in March due to Covid 19. There had been challenges both new and pre-existing, congestion on the rail network, air pollution, low carbon future buses.

Cllr Groves thanked all involved with the Devolution deal, Cllr Kaushik, Cllr Bolt, Officers of the West Yorkshire Combined Authority, the District Chairs, Bus Station and Travel Centre Staff .and for the contribution of the Transport Committee to the District Strategic Plan and said an important part of any strategy was communication through many channels.

Addressing the public representatives of the District Consultation Sub Committees Cllr Groves said she wanted to hear their voice and welcomed their valued contribution.

Due to Covid 19 the meetings will continue to be held via Zoom. The technology has enabled more people to be involved.

Cllr Groves continued to say following Devolution the following topics will be addressed:

Economic Recovery Plan, Bus Network, Bus Alliance, Demand for Transport, Rail, Active Travel, Cycling and Walking Plans, Electric Scooters, Creation of Jobs, Transforming Places, Means of Travel, Freight Capture.

Cllr Groves thanked Bus operators, Rail forum, Bus Walking Group Expert Panel and said that with respect to the national figures on bus and rail, they are holding their own sessions and again thanked all who had contributed.

2. Update on Current Issues Affecting Transport in the Region

Dave Pearson, Director of Transport addressed the meeting and said this was the first time that the DCSC has used zoom technology as it was not possible due to Covid 19 to meet in one room and the meetings in March had to be cancelled. However, it was necessary right now to meet this way to give everyone the opportunity to speak.

Representatives of WYCA's five District Consultation Sub-Committees were given presentations and a verbal update which provided them with an overview and update regarding the current issues affecting transport in the region.

Councillor Groves opened the meeting for questions from the public representatives and officers gave verbal responses and said that if further clarification was required on any topic raised, this would be provided.

Live Bus information screens at bus stops

- Cycling and walking interventions
- Concessionary bus passes
- Feasibility study regarding the future of the Queensbury Tunnel and the development of the Great Northern Railway Trail
- Provision of current numbers by district of the cycling population
- Idling of Buses
- Promotional offers by bus and rail operators to get people back on their services
- How can you re-assure people who cannot see to social distance that public transport is safe for them to use?
- Safety of public transport
- Wakefield Westgate public conveniences
- Public Consultation
- School Transport

Resolved:

- (i) That the update on current issues affecting transport in the region be noted.
- (ii) That the views of the DCSC's be noted.

3. COVID 19 Transport Survey

Representatives of WYCA's five District Consultation Sub-Committees were given a presentation which provided them with an overview and update regarding the Covid 19 Telephone Summary which included:

- COVID 19 Impact and recovery our data.
- Change in walking / running and cycling
- Mode intentions in the coming weeks
- Changes in activity over the coming weeks
- Changes in travel activity private car / van
- Alternatives to public transport
- Commuting times and home working
- Sources and more information

Resolved:

- (i) That the contents of the presentation be noted.
- (ii) That the presentation slides be circulated to DCSC members.

4. COVID 19 Transport Recovery Plan

Representatives of WYCA's five District Consultation Sub-Committees were given a presentation which provided them with an overview and update regarding the Transport Recovery Plan with key themes to

Ensure the survival of the Bus Network – as a vital part of a fully functioning

and thriving public transport network that serves all communities, for an inclusive economic recovery.

Progress a green and healthy recovery – the Covid 19 crisis presents an opportunity to build on positive changes in travel behaviour to take the opportunity to reimagine our neighbourhoods, towns and cities, to support a sustainable economic recovery.

The Transport Recovery Plan covers three timescales:

- Short term next 12 months
- Medium Term 1 to 2 years
- Long term 2 to 5 years

Resolved:

- (i) That the contents of the presentation be noted.
- (ii) That the presentation slides be circulated to DCSC members.



Report to: Leeds District Consultation Sub Committee

Date: 12 October 2020

Subject: Information Report

Director(s): Dave Pearson, Director of Transport Services

Author(s): Various

1. Purpose of this report

1.1 To update the sub-committee on matters of information relating to the Leeds District.

1.2 Updates on regional and national issues are covered in the papers for Transport Committee, the latest set are available on the following link;

https://westyorkshire.moderngov.co.uk/ieListDocuments.aspx?Cld=138 &MId=1021

2. Information

Connecting Leeds

- 2.1 Major works having been taking place on Headrow, Infirmary Street and Park Row in Leeds city centre throughout the summer to speed up bus services and make them more reliable and punctual. Part of the Leeds City Council's £270 million Connecting Leeds programme, the scheme will result in Infirmary Street being two-way for buses and cycles with new bus stops in lay-bys along both sides. The central bus stop island will be removed and a new pedestrian crossing installed.
- 2.2 Park Row will become one-way, southbound, with new stretches of bus lane to reduce delays, and stops relocated together at its southern end. As well as improving bus journeys, this scheme will mean wider pavements Park Row and Infirmary Street and more attractive public space with new trees. Making Infirmary Street a two-way route will help prepare for future proposals to remove through-traffic from City Square making it an extended public space for pedestrians and cyclists
- 2.3 Work started on Infirmary Street on February 23 and some services and stops are affected as a result. Full information on these changes can be found at: www.wymetro.com/plan-a-journey/travel-news/bus-travel-alerts

- 2.4 The first phase of the Headrow scheme opened on 5 October with buses returning to two way operation.
- 2.5 Construction work has commenced to create a 1,200 space Park & Ride facility at Stourton. The new service will be commence operation in Spring/Summer 2021 using electric double deck buses. An extension of the Elland Road Park & Ride car park is now complete and an extension at Temple Green will commence in 2021.
- 2.6 The Network Navigation project will roll out a colour coded approach to the high frequency "core" bus network in Leeds from autumn 2020. The scheme incorporates suggestions made at previous meetings of this Committee. A copy of the finalised route network plan is included as an appendix to this report. New battery powered real time information screens will also be installed at busier stops on the core network where there is no bus shelter.
- 2.7 Works to improve passenger and environmental facilities at Leeds Bus Station will commence in Spring 2021. Connecting Leeds funded works to improve facilities for public transport users, cyclists and pedestrians will proceed over the coming nine months in the following locations
 - Compton Road, Harehills
 - Lincoln Green/Mabgate
 - Middleton Park
 - Cottingley Estate
 - Rothwell & Robin Hood
 - Pudsey Area
 - Bramley Bus Station

Leeds Rail Station

- 2.8 Following completion of the works to the station concourse, work continues creating a new platform zero and simplifying the track layout. The improvements are due to be completed early next year and will allow more train services at the station, increasing capacity and improving reliability.
- 2.9 As reported to the previous meeting, consultation has now been completed on a revised arrangement for the area outside the station in New Station Street and a planning application is under consideration.

Bus Services

- 2.10 The network of bus services which link the Airport with Leeds and Bradford is jointly funded by the Combined Authority and the Airport company. Following a procurement process, Transdev has been engaged to operate the services which are now branded "Flyer". Route changes to the Bradford services will enable a faster journey time between the City and the Airport and new links to Apperley Bridge rail station.
- 2.11 First West Yorkshire is planning to operate service 5 in Leeds (Halton Moor/City Centre loop) with nine electric single deck buses from October 2020. Electric double deck buses will operate Stourton Park & Ride in Leeds from late 2021. Both are part-funded through the DfT Office for Low Emission Vehicles (OLEV) grant scheme.

2.12 To date two thirds (189 of 284) of the new ultra-low emission have been provided by First Leeds as part of its commitment to the Leeds Public Transport Improvement Programme. Given the current uncertain financial position in the bus sector, a timescale for the remaining 90 is still to be finalised. Across West Yorkshire, the Combined Authority has delivered an £8 million Clean Bus Technology programme to equip 476 buses with emission control equipment to enable them to meet clean air zone standards. As at June 2020, 75% of the Leeds bus fleet met this standard (compared with 59% of the West Yorkshire fleet).

Active Travel - Emergency Active Travel Fund

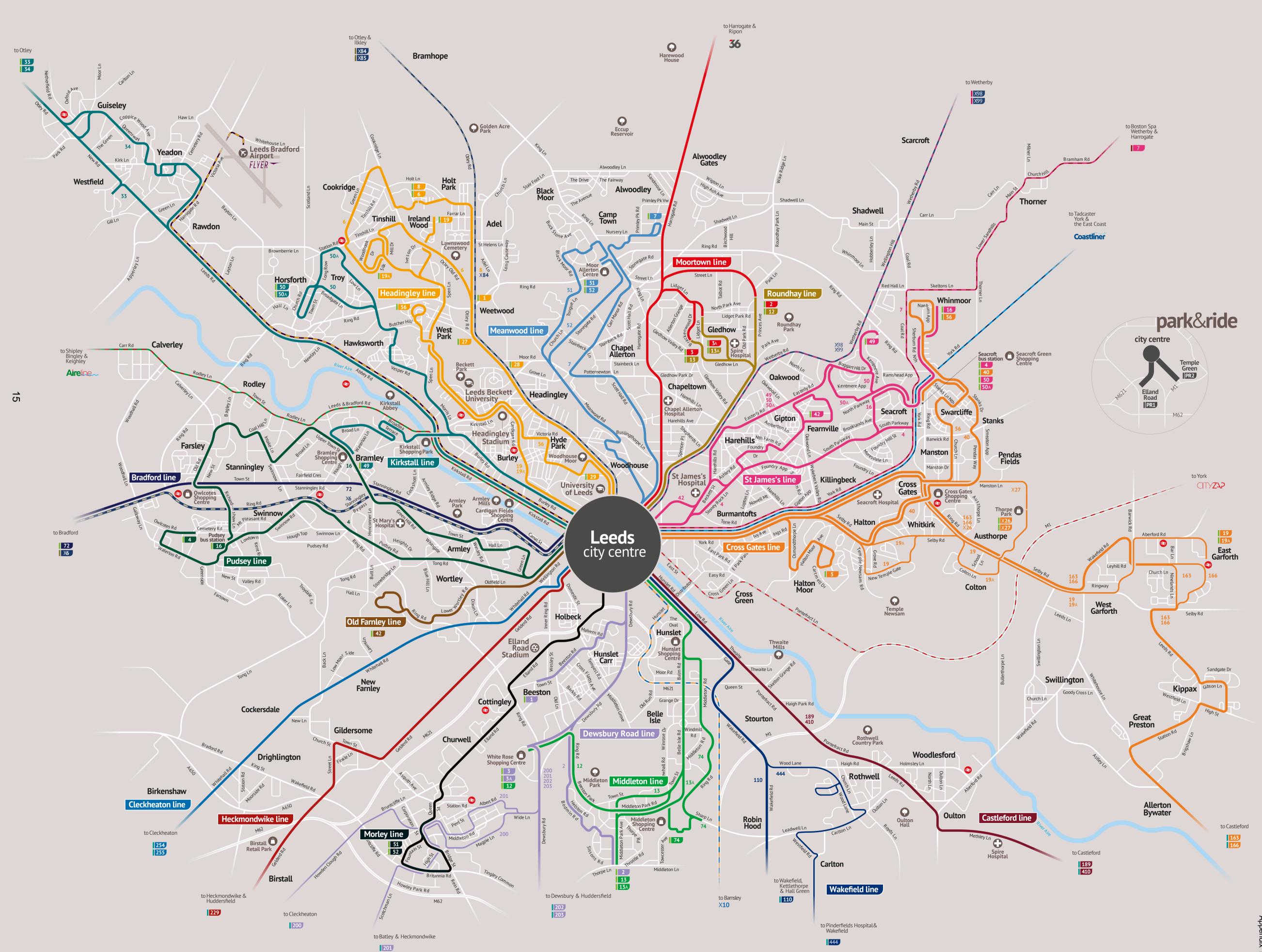
- 2.13 On the 5th June, the Combined Authority submitted an application for tranche one of the Department for Transport's (DfT) Emergency Active Travel funding, on behalf of the Combined Authority and West Yorkshire partner councils. The programme of schemes was established to provide swift and meaningful plans to provide more safe space for cyclists and pedestrians. A list of the highways infrastructure and behaviour change schemes that this funding is supporting is published here. Schemes being delivered in Leeds are:
 - Cycle facilities protected from volumes of traffic by light or hard segregation including:
 - new mandatory cycle lanes with light segregation on Roseville Road. Similar measures on Neville Street and Crown Point Road will be delivered through the Transforming Cities Fund programme
 - Widening and segregating through light segregation of existing cycle lanes on the A660. A similar scheme is being delivered on the A65 through Leeds' Local Transport Plan programme
 - Footway widening and increasing pedestrian space at locations within Leeds city centre and in all district centres
 - Improvements to create a traffic free cycle route around Otley town centre
 - Enabling more walking and cycling to schools by creating School Streets measures (timed restrictions to general traffic on streets in proximity to schools) at schools across the city, alongside measures to support pupils to get to school by bike
 - Restricting access for general motor traffic to create pedestrian and cycle friendly zones Restrictions at certain times of day or all day on residential streets as part of the creation of Low Traffic Neighbourhoods in Beeston and Hyde Park. Similar measures are planned on Haddon Rd, Kirkstall, and Mexborough Estate, Chapeltown through Leeds' Local Transport Plan programme
 - Installation of 250 cycle stands across the city, as well as temporary cycle parking provision at Kirkgate Market, whilst offering free bike maintenance training to the public.
- 2.14 An application for £10.053 million of tranche two funding was submitted on the 7th August, in line with the indicative allocations published by DfT. This set out a programme of temporary and permanent infrastructure delivery across West Yorkshire, supported by accompanying behaviour change activities to enable more people to make use of the new infrastructure, and monitoring and evaluation. The outcome is expected to be announced at the end of August.

- 2.15 The invitation letter from the Department for Transport states that authorities must demonstrate that funds can be spent or fully committed in this financial year (i.e. by the end of March 2021), meaning that these schemes must be delivered at pace.
- 2.16 The West Yorkshire application sought the total £10.053 million indicatively allocated by DfT, with a programme of schemes within the following themes:
 - Combined Low Traffic Neighbourhood and Cycle Corridor Schemes (£3,14 million)
 - Cycle Parking/Storage (£0.71 million)
 - E-Scooter trial in Leeds (£0.14 million)
 - Cycle Route Improvements including segregated cycle provision, junction improvements and other links (£3.63 million)
 - School Streets Measures (£0.2 million)
 - Streets For People Town Centre schemes (£0.14 million)
 - Walking Accessibility Improvements (£1.1 million)
 - Monitoring and Evaluation (£0.14 million)
 - Behaviour Change (£0.89 million)
- 2.17 The full details of the programme submitted will be published once an announcement has been made by government.
- 2.18 A reserve list of schemes was identified in the application form, in the event that more funding is made available by DfT. If less funding is allocated to the region than applied for, further prioritisation of the programme will have to be undertaken.
- 2.19 The programme was developed in partnership with partner councils, and Transport Committee members provided comments on the application form and proposed programme alongside Leaders and Portfolio Holders. The proposed programme was shared with members of the West Yorkshire Bus Alliance and the CityConnect Advisory Group for comment before submission.
- 2.20 Comments received through online interactive mapping platforms were also used by partners to identify schemes within the programme, including the Your Voice interactive map covering Calderdale, Kirklees and Wakefield, and equivalent online engagement tools managed by Bradford Council and Leeds City Council. To date there have been over 1,600 comments made on the Your Voice map, from almost 400 contributors since launch in June.
- 2.21 As with tranche one, it is proposed to manage delivery of the tranche two programme through the existing CityConnect programme governance structure.
- 3. Recommendations
- 3.1 That the information report be noted.
- 4. Background Documents
- 4.1 None.
- 5. Appendices
- 5.1 Appendix 1 Leeds Core Network Map.

where buses go | Leeds core network map

_____ 1 mile——

every 15 mins or better



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